

Message Text

PAGE 01 NATO 05856 01 OF 02 040030Z

67

ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 H-03 INR-10 L-03 NSAE-00

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FM USMISSION NATO

TO SECSTATE WASHDC 3014

SECDEF WASHDC

AMEMBASSY VIENNA

USNMR SHAPE

AMEMBASSY BONN

AMEMBASSY LONDON

S E C R E T SECTION 1 OF 2 USNATO 5856

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: SPC NOV 30 BEGINS DISCUSSION OF SPC REPORT ON
VERIFICATION

VIENNA FOR USDEL MBFR

REF: A) USNATO 5709; B) STATE 234882

SUMMARY: IN LENGTHY SPC DISCUSSION OF ISD/61 (TEXT TRANSMITTED REF A)

,
ALLIES PROPOSED NUMEROUS TEXTUAL CHANGES (U.S. REP DRAWING
FULLY ON GUIDANCE REF B). PRINCIPAL ISSUES OF SUBSTANCE UNDER-
LYING PROPOSED CHANGES WERE: PROBLEM OF DISSEMINATING OUTPUT
OF INFORMATION GENERATED BY NATIONAL TECHNICAL MEANS (NTM);
STAFFING OF INSPECTION TEAMS; USE OF INSPECTION SYSTEM FOR
VERIFYING STABILIZING MEASURES; AND APPARENT BRITISH EFFORT
(SEE PARA 4 BELOW) TO SHORT-CUT ANALYTICAL PROCESS BY PROPOSING
(THROUGH REVISED LANGUAGE FOR SECTION IV AND V) THAT SPC AGREE
SECRET

PAGE 02 NATO 05856 01 OF 02 040030Z

TO A PRE-DEFINED INSPECTION SYSTEM. IS WILL PRODUCE NEW
DRAFT REPORT DURING WEEK OF DEC 4 WITH NEXT SPC MEETING ON
SUBJECT SCHEDULED FOR WEEK OF DEC 17. THIS MESSAGE FOCUSES ON
PRINCIPAL ISSUES OF SUBSTANCE WHICH NOV 30 DISCUSSION SURFACED,

AND REQUESTS WASHINGTON GUIDANCE ON OUR APPROACH TO INCREASINGLY DIRECTED ALLIED CONCERNS WHICH U.S. HAS NOT THUSFAR ADDRESSED IN SPECIFICS. END SUMMARY.

1. NATIONAL TECHNICAL MEANS (NTM) -DURING DISCUSSION OF SECTION II (GENERAL CONSIDERATIONS) SEVERAL ALLIES, WHILE AGREEING THAT NON-INTERFERENCE WITH NTM MUST BE INCLUDED IN AN MBFR AGREEMENT, EXPRESSED CONCERN WITH RESPECT TO ALLIED PARTICIPATION IN RECEIVING AND EVALUATING NTM OUTPUT. FRG REP (RANTZAU) STATED THAT APPROPRIATE INVOLVEMENT IN NTM WAS VERY IMPORTANT TO FRG; THAT THIS QUESTION HAD NOT BEEN THUSFAR DISCUSSED; THAT A SATISFACTORY SOLUTION ON THE PARTICIPATION QUESTION WOULD BE A CONDITION AS TO HOW FAR FRG COULD AGREE TO PRIMACY OF NON-INTERFERENCE OF NTM CONCEPT; AND THAT QUESTION

SHOULD THEREFORE BE IDENTIFIED AS BEING LEFT OPEN FOR FURTHER STUDY. IN ENSUING DISCUSSION OF SEVERAL PROPOSED LANGUAGE CHANGES, TUTCH REP (SIZOO) STATED THAT CRUCIAL POINT FOR HIS AUTHORITIES WAS ACCESS TO DATA DERIVED FROM NTM. CHAIRMAN AGREED TO BLEND IDEAS INTO NEW BRACKETTED DRAFT LANGUAGE FOR PARAS 5 AND 6 TAKING INTO ACCOUNT CONCERNS EXPRESSED. COMMENT: IMPORT OF FRG COMMENT WAS THAT IF BONN WAS NOT SATISFIED WITH ARRANGEMENTS REGARDING SHARING OF INFORMATION DERIVED FROM NTM, FRG WOULD INSIST ON NEGOTIATED OVERT INSPECTION MEASURES. WE WOULD APPRECIATE EARLY WASHINGTON THINKING ON WHAT SEEMS TO BE EMERGING AS ONE OF CENTRAL ALLIED CONCERNS IN VERIFICATION PROCESS. END COMMENT

2. STAFFING OF INSPECTORATES-ALLIES ADVANCED VARIETY OF VIEWS, ON QUESTION OF PARTICIPATION IN OVERT INSPECTION SYSTEM. U.S. REP DREW ON REF B GUIDANCE (PARA 2) WHICH PROMPTED FRG REP TO STATE THAT POSSIBILITY SHOULD BE LEFT OPEN AS TO WHETHER OFFICERS OF HOST COUNTRY SHOULD BE INCLUDED IN INSPECTION TEAMS; LIAISON OFFICERS IN ANY CASE SHOULD BE INCLUDED IN FRG VIEW. DANISH REP (VILLADSEN) STATED THAT-AS PREVIOUSLY INDICATED-DENMARK HAD BEEN CONSIDERING PARTICIPATION IN MOBILE TEAMS. GREEK REP (MOLLIVATIS) POINTED OUT THAT HIS AUTHORITIES WERE VERY KEEN ON PARTICIPATING IN ANY TEAMS OPERATING OUTSIDE OF REDUCTIONS AREA, WHICH PROMPTED TURKISH REP (TULUMEN) TO NOTE THAT ACCOUNT SECRET

PAGE 03 NATO 05856 01 OF 02 040030Z

WOULD HAVE TO BE TAKEN IN THIS CONTEXT OF KNOWN TURKISH POSITION AGAINST RECIPROCAL APPLICATION OF ANY MEASURES ON TURKISH TERRITORY. ITALIAN REP (SPINELLI) OBSERVED THAT (PER PARA 18), ITALY DID NOT LIKE PERMANENT CHARACTER OF TEAMS, SINCE IT COULD LEAD TO DEFINITION OF A PERMANENT "SPECIAL ZONE IN EUROPE." CHAIRMAN CONCLUDED THAT NEW DRAFT WOULD INCLUDE LANGUAGE TO THE EFFECT THAT WHOLE ISSUE OF STAFFING REQUIRES FURTHER STUDY. COMMENT: WHILE THERE APPEARS TO BE GENERAL AGREEMENT THAT ISSUE CAN BE DEFERRED FOR THE PRESENT, IT IS CLEAR THAT U.S. WILL HAVE TO COME FORWARD IN DUE COURSE WITH SPECIFIC SUGGESTIONS ON STAFFING AND ARRANGEMENTS FOR AN OVERT INSPECTION SYSTEM. WE WOULD APPRECIATE WASHINGTON THINKING AT AN EARLY OPPORTUNITY. END COMMENT

3. VERIFICATION OF COLLATERAL MEASURES-IN EXPLAINING HIS PROPOSED AMENDMENT TO PARA 19, PER PARA 1 OF REF B GUIDANCE, U.S. REP NOTED THAT PARAGRAPH AS WRITTEN INTRODUCED INTERESTING CONCEPT, BUT STRESSED THAT ALLIES HAD NOT AGREED THAT VERIFICATION OF STABILIZING MEASURES WERE NECESSARY. HE SUGGESTED THAT THIS WOULD GREATLY ENLARGE SYSTEM AND COULD INTRODUCE POLITICAL AS WELL AS MAJOR ADMINISTRATIVE DIFFICULTIES. DUTCH REP THOUGHT THAT EVERY EFFORT SHOULD BE MADE TO EXTEND SYSTEM, ARGUING THAT ITS BASIC PRUPOSE WAS TO MONITOR COMPLIANCE WITH AGREEMENT, NOT MERELY ENHANCE MILITARY WARNING TIME. COMMENT: ALLIES SEEMED RECEPTIVE TO MOTION THAT VERIFICATION SYSTEM FOR REDUCTIONS COULD HAVE BONUS EFFECT OF VERIFYING STABILIZING MEASURES. THIS MAY DETER MOVES TOWARDS SYSTEM SPECIFICALLY DESIGNED TO VERIFY STABILIZING MEASURES. REQUEST GUIDANCE ON THIS GENERAL POINT. END COMMENT

4. SPECIFIC MEASURES-CHAIRMAN NOTED THAT MBFR WG HAD REACHED AGREEMENT ON ITS REPORT ON MILITARY/TECHNICAL ASPECTS OF VERIFICATION WITH ONLY ONE RESERVATION (E.G., U.S.,). WELCOMING SPEED WITH WHICH DOCUMENT PREPARED, HE PROPOSED THAT IT BE ATTACHED AS AN ANNEX TO SPC REPORT WHEN FINALLY AGREED. UK REP (LOGAN) THEREUPON STATED THAT IN VIEW OF THIS SITUATION IT WOULD BE DESIRABLE TO PUT FORWARD ENTIRE PAPER TO COUNCIL. IN APPARENT EFFORT TO SHORT-CIRCUIT DETAILED SPC EXAMINATION OF THE DESIRABILITY OF EACH MEASURE, HE PROPOSED SUBSTITUTE LANGUAGE FOR SECTION IV AND V AS FOLLOWS:

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PAGE 04 NATO 05856 01 OF 02 040030Z

IV. A TECHNICAL REPORT FROM THE MBFR WORKING GROUP IS ATTACHED (AC/276-WP(73)43). IT WILL BE SEEN THAT THE WORKING GROUP'S PREFERENCE IS FOR A REASONABLY DENSE SYSTEM OF MOBILE INSPECTION TEAMS, SUPPORTED WHERE APPROPRIATE AND FEASIBLE BY SOME STATIC POSTS AND SOME MEASURES OF MEDIUM-LEVEL AIR PHOTOGRAPHY.

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PAGE 01 NATO 05856 02 OF 02 040031Z

67
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S E C R E T SECTION 2 OF 2 USNATO 5856

V. THE ESSENTIAL VERIFICATION MEASURE FOR ALL STAGES
OF MBFR IS AGREEMENT ON NON-INTERFERENCE WITH
NATIONAL TECHNICAL MEANS. THE ALLIES SHOULD ALSO
SEEK TO NEGOTIATE THE DEPLOYMENT OF AN OVERT
INSPECTION SYSTEM, ON THE LINES DESCRIBED IN
SECTION IV ABOVE, TO COVER IN BOTH PHASES OF THE
ALLIANCE'S FRAMEWORK PROPOSAL

- (A) WITHDRAWALS
- (B) POST-REDUCTION FORCE LEVELS
- (C) COLLATERAL STABILISING MEASURES.

U.S. REP COUNTERED THAT PURPOSE OF SECTIONS IV AND V IN PAPER WAS
PRECISELY TO REACH CONCLUSIONS REGARDING ACCEPTABILITY OF
INDIVIDUAL MEASURES. SINCE THIS COULD NOT BE DONE AT PRESENT, HE
URGED THAT IS HOLD TO ORIGINAL PLAN OF IDENTIFYING EACH MEASURE,
LISTING PROS AND CONS AND SETTING FORTH CONCLUSIONS. IN VIEW OF
APPROACHING MINISTERIAL, CONSENSUS REACHED THAT IS SHOULD ADHERE
TO THE ORIGINAL APPROACH IN ITS REDRAFT, DRAWING AS NECESSARY
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PAGE 02 NATO 05856 02 OF 02 040031Z

ON WG REPORT FOR INFORMATION ON TECHNICAL/MILITARY ASPECTS
OF EACH MEASURE. COMMENT: UK EFFORT TO RAILROAD THROUGH SPC
SOME OF ITS FAVORITE CONCEPTS (I.E., RELATIVELY DENSE SYSTEM
OF MIBILE INSPECTION, ESPECIALLY IN REAR AREA OF NGA) WILL
REQUIRE U.S. TO DECIDE ON OVERALL TEMPO WE WISH TO MAINTAIN
IN REACHING AGREEMENT ON VERIFICATION/INSPECTION ELEMENT IN
MBFR. END COMMENT

5. CONCLUSIONS: SINCE IT PROPOSES THAT SPC MEET DURING WEEK
OF DECEMBER 17-21 (EARLIER DATES ARE NOT POSSIBLE IN VIEW OF
MINISTERIAL) THERE WILL BE TIME TO CONSIDER QUESTIONS NOTED IN
COMMENTS ABOVE IN RELATION TO PACE OF NEGOTIATIONS IN VIENNA. OF
PRIMARY IMPORTANCE, IN OUR VIEW, IS THE DEVELOPMENT OF A CONSO-
LIDATED VIEW OF WHAT U.S. WISHES IN A VERIFICATION SYSTEM,
AND HOW THIS SYSTEM IS TO BE IMPLEMENTED AND ADMINISTERED.
WE SHOULD BE IN A POSITION TO PUT FORWARD THESE IDEAS (TOGETHER
WITH PERSUASIVE SUPPORTING ARGUMENTS WHERE NECESSARY) AT NEXT
SPC MEETING ON VERIFICATION. THIS ASSUMES, OF COURSE, THAT WASHINGTON

DESIRES TO MAINTAIN CURRENT MOMENTUM IN ALLIANCE DISCUSSION OF
THE MATTER.
RUMSFELD

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